



San Francisco
Health Network

SAN FRANCISCO DEPARTMENT OF PUBLIC HEALTH

SAN FRANCISCO

Housing Conservatorship

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Overview of Housing Conservatorship

Current Landscape

- Methamphetamine and opioid epidemic.
- Vulnerable individuals who are unable to care for themselves due to a combination of serious mental health AND substance use disorder that cycle in and out of crisis.

Challenges

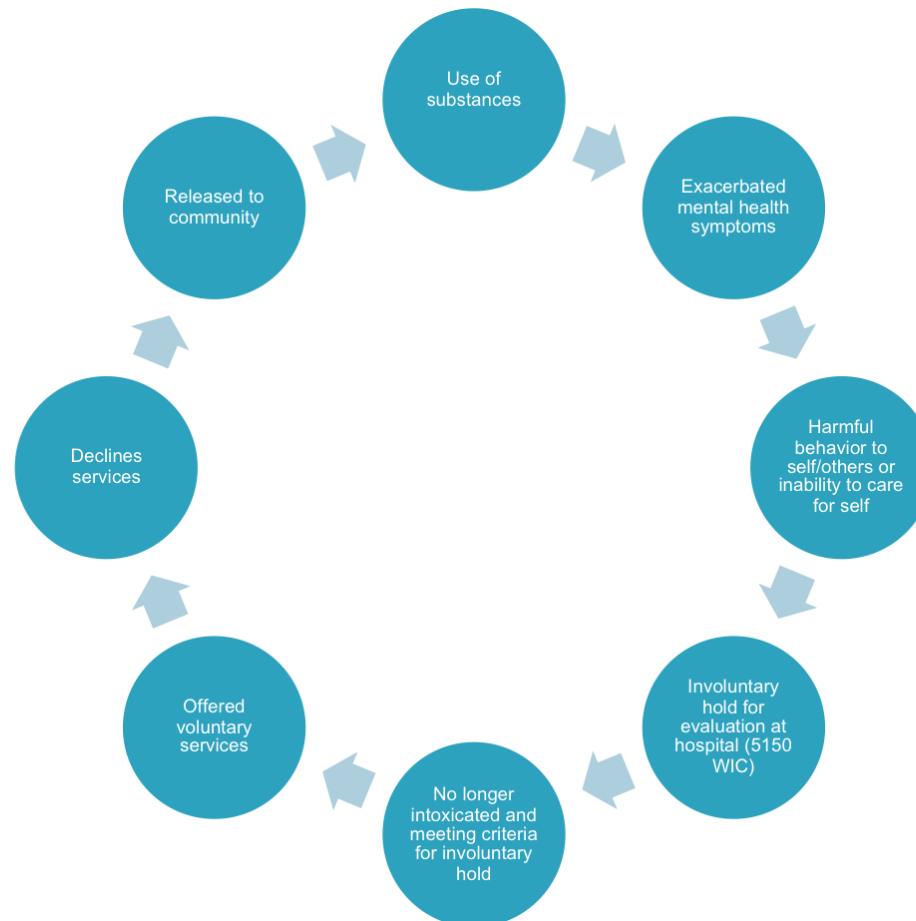
- Ineligible for traditional involuntary or court ordered treatment options.

Tools to Address the Gap

- San Francisco has a history of innovation to expand and adapt our care to meet the needs of our population.



Cycle of Acute Mental Illness and Substance Use





History

- September 2018- SB1045 signed by Governor
- June 2019- SB1045 adopted by San Francisco Board of Supervisors
- October 2019- SB 40 signed by Governor



Population Served

Housing Conservatorship is designed to help individuals (estimated to be 50-100 individuals that are eligible):

- who cycle in and out of crisis;
- are incapable of caring for health and well being;
- have refused multiple offers of voluntary services;
- Are not eligible for other existing programs (e.g., AOT, LPS).



Eligibility Criteria

1. Be at least 18 years of age;
2. Be diagnosed with a serious mental illness as defined by law (WIC 5452(e));
3. Be diagnosed with a substance use disorder as defined by law (WIC 5452(f));
4. As a result of (2) and (3), the individual has functional impairments or a psychiatric history demonstrating that without treatment it is more likely than not that the person will decompensate to functional impairment in the near future;
5. Be incapable of caring for their own health and well-being due to a serious mental illness and substance use disorder;
6. Have eight or more 5150 detentions in a 12-month period;
7. Have been provided with opportunities to engage in voluntary treatment;
8. Assisted Outpatient Treatment has been determined to be insufficient or, as a matter of law, the individual does not meet the criteria for Assisted Outpatient Treatment;
9. Conservatorship is the least restrictive option for the protection of the individual.



Referral Source for Evaluation

1. Sheriff or designee
2. Director of Health or designee
3. Director of the Human Services Agency or designees
4. Directors of agencies that provide comprehensive evaluation or facilities that provide intensive treatment – such as hospitals that perform psychiatric evaluations



Patient's Rights

- Strict eligibility criteria
- Multiple opportunities to engage in voluntary services prior to referral
 - Engagement by AOT Team (including Patient's Rights handout)
 - Offer of voluntary services at each 5150 WIC
- Due process protections
 - Multiple notices of potential path towards conservatorship
 - Court oversight
 - Right to hearings/jury trial
 - Representation by Public Defender

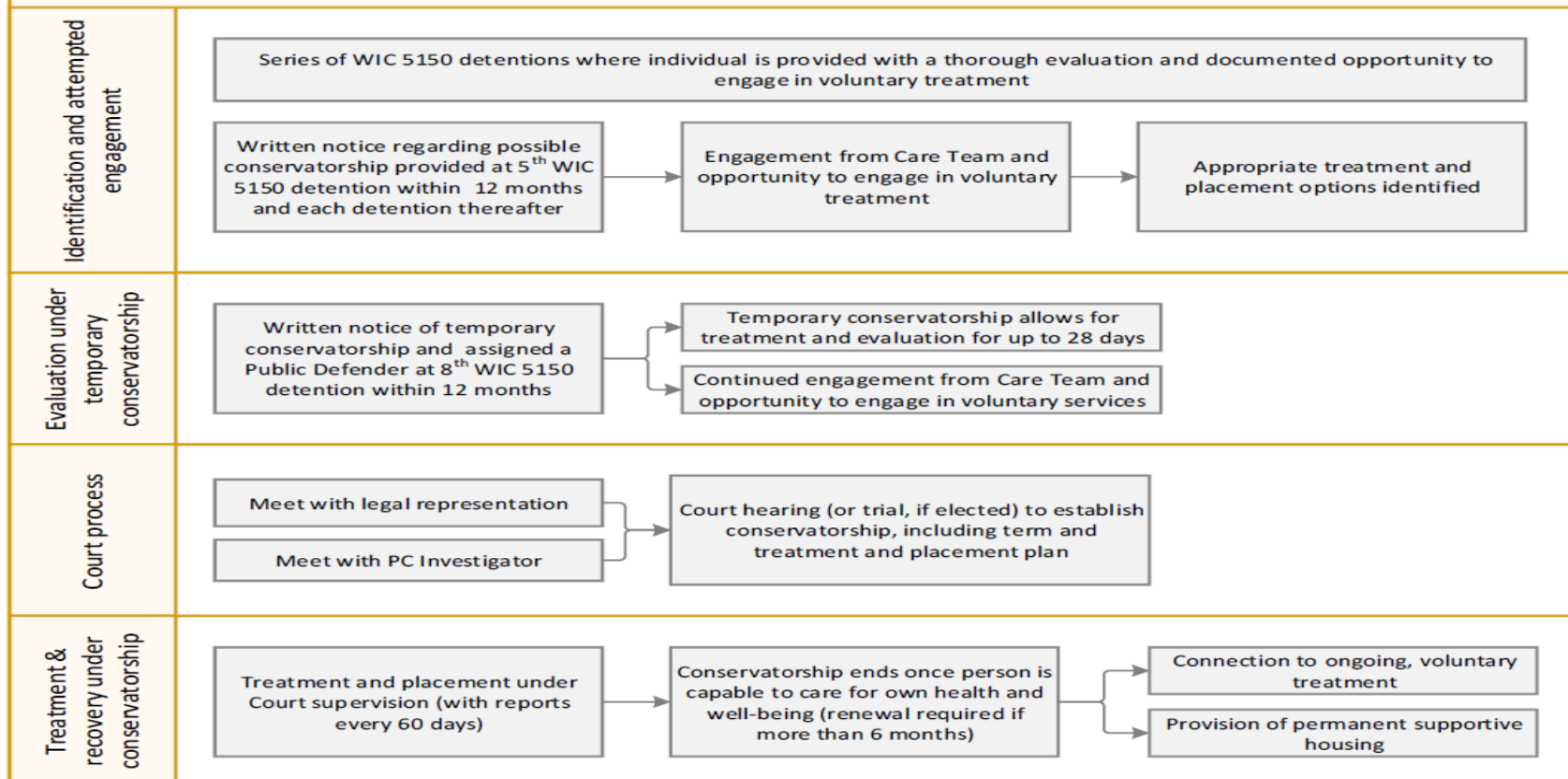


Conservatorship

- Temporary Conservatorship
- Lasts up to 6 months (may be renewed)
- Connection to wrap around services
- Support to move towards permanent supportive housing



Housing Conservatorship Process Overview





Population Data- Fiscal Year 18/19

Information for individuals who had 4+ 5150's and seen at PES (117 individuals):

- Demographics
 - 30.8% between the ages of 40-50
 - 65.8% Male
 - 33.3% White, 30.8% African American/Black, 12.09% Latino, 6% Asian, 5.2% Other, 12.8% Unknown)
- Urgent/Emergent Services
 - 94% utilized urgent/emergent medical services
 - Average of 11.8 visits to PES



Population Data- Fiscal Year 18/19

- Linkage to Care
 - 24.8% had contact with primary care during FY
 - 24.8% have an assigned intensive case manager
 - 6.8% are currently LPS conserved
- Jail Contacts
 - 50.4% had a jail contact during FY
- Housing Status
 - 70.9% are known to have experienced homelessness in the last year (23.9% for 5-13 years)
 - 31.6% have been assessed for Coordinated Entry



Workgroup Duties

Established by BOS Ordinance 108-19

Purpose

- Conduct evaluation on effectiveness of Housing Conservatorship implementation, and submit reports to the BOS, Mayor, and State Legislature, as required
 - Preliminary report to BOS and Mayor by January 21, 2020
 - Annual reports to BOS, Mayor, & State beginning January 1, 2021



Preliminary Report

- Focused on FY 18/19
- Requirements
 - The number of detentions for evaluation and treatment under WIC §5150 of the California Welfare and Institutions Code that occurred in San Francisco during the evaluation period, broken down by the type of authorized person who performed the detention (e.g., peace officer or designated member of a mobile crisis team); and
 - Where a detention for evaluation and treatment under WIC §5150 was performed by a peace officer, an explanation as to why the peace officer was the appropriate person to perform the detention.



Preliminary Report

Data Source	Unique Individuals	Total 5150 Count
SFDPH: Coordinated Care Management System (CCMS)	2,437	3,542
San Francisco Police Department (SFPD)	2,358	3,461
– Removal of duplicate cases	-985	-1,249
Total unduplicated cases	3,810	5,754



Looking Ahead

- More comprehensive data
 - Hospital Council
 - Department of Justice
 - Patient's Rights
 - Sampling of SFPD reports
- Gathering information on the experience of individuals
- Evaluating if Housing Conservatorship has unintentional impact of communities of color



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Website Updates:

www.sfdph.org/dph/comupg/knowlcol/housingconserv/default.asp
